# Tribal and Environmental Justice Issue Paper

Agenda Item: 4 Meeting Date: September 26, 2024

g Date: September 20, 2024 Page: 1



A CALIFORNIA STATE AGENCY

# Objectives of Tribal and EJ Issue Paper



**Build a network** of community leaders and organizations to inform and support the Council's EJ work



**Identify environmental justice issues** within and around the Sacramento-San Joaquin Delta

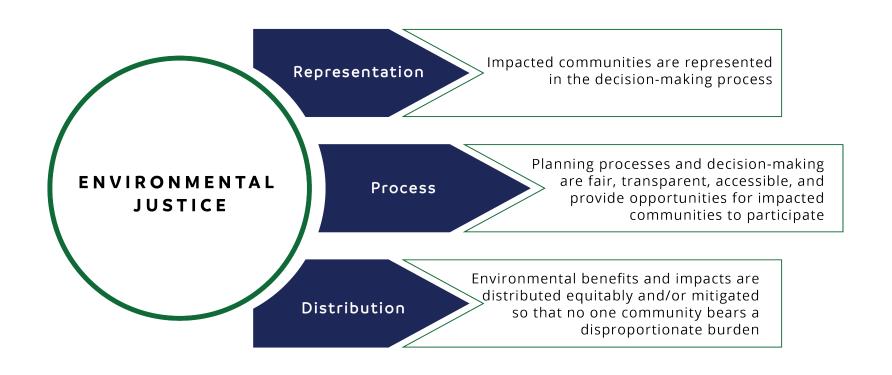


**Identify options** to address those issues

Meeting Date: September 26, 2024

Page: 3

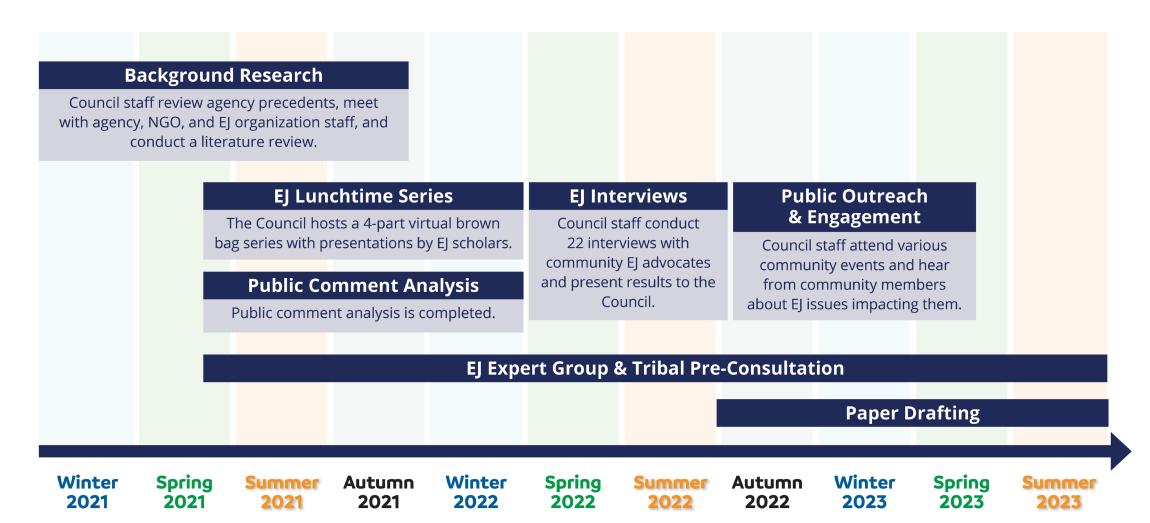
# What is Tribal and Environmental Justice?



Meeting Date: September 26, 2024

Page: 4

# Issue Paper Development Timeline



Meeting Date: September 26, 2024

Page: 5

# What is a community-based organization? What is an EJ community?

## **EJ Expert Group creation**

- Goal: build relationships with CBOs
- >60 orgs and >100 Tribes
- Diverse expertise and geographical coverage in and around the Delta
- Kickoff call ~ 20 participants
- Contracted with 4 organizations

#### **Interviews**

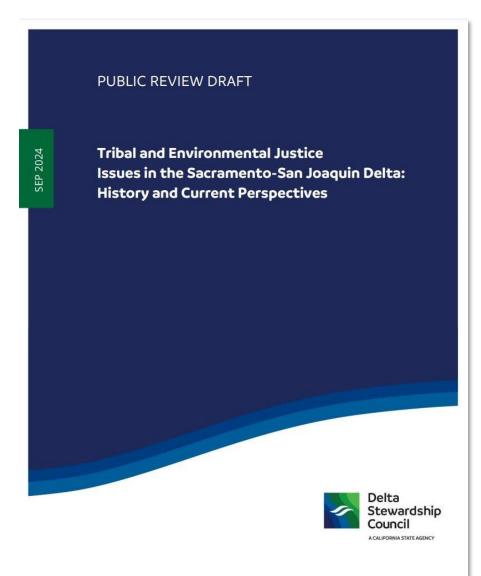
- Goal: Legitimize voices of EJ communities
- Initial list research and contacts > 60
- Purposive sampling: representation of wide array of issues and geographies
- Snowball sampling followed based on interviewee references

# Tribal Engagement

- Outreach to tribes for Expert Group and interviews
- Pre-Consultation with 4 tribes
- Council tribal listening session April 2023
- Participation in events with a tribal focus
- Upcoming: Consultation and tribal roundtable October 15th



Page: 7



#### **Table of Contents**

Executive Summary	4
Section 1: Introduction	11
Section 2: Recommendations	15
Section 3: What is Tribal and Environmental Justice?	25
Section 4: History and Context: Tribal and Environmental Justice in the Delta	32
Section 5: Current Tribal and Environmental Justice Issues in the Delta	54
Section 6: Conclusion	84
Appendices	85
Appendix A: Issue Paper Limitations	86
Appendix B: Definitions	88
Appendix C: Issue Paper Development Process	90
Appendix D: All EJ Issues Identified and Corresponding Source(s), Categoriz by Representational, Procedural, and Distributive Justice Issues	
Appendix E: Public Comments Analysis	102
References	111

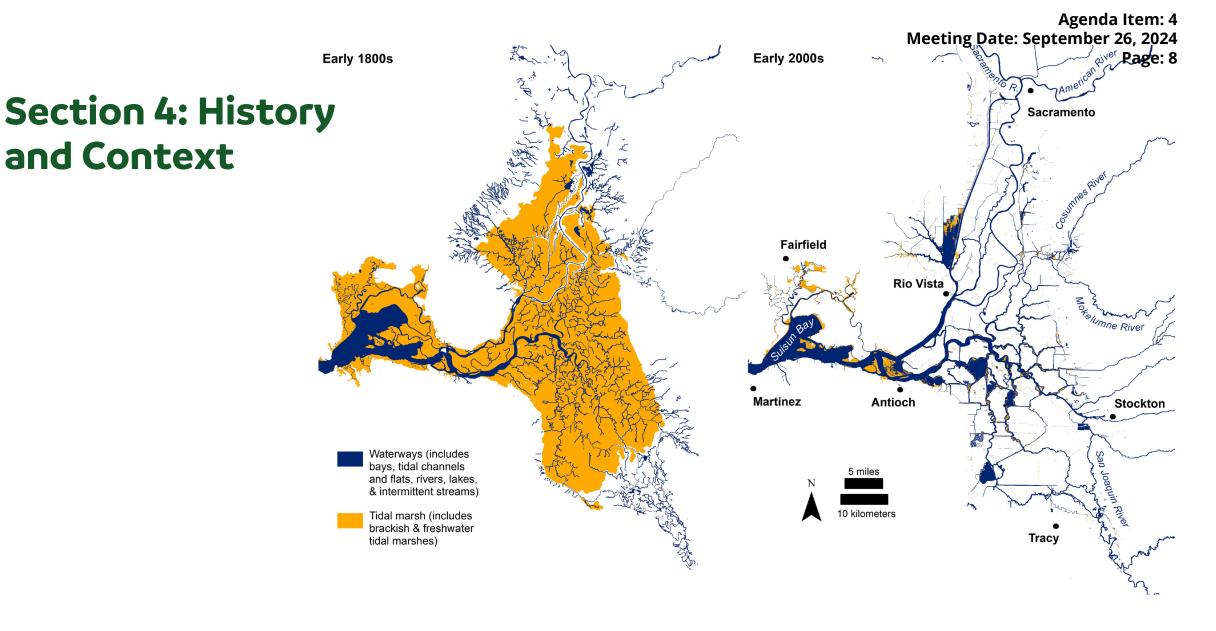


Figure created using data published in Whipple et al. (2012).

age: 9

"Meet people where they are.
Address immediate issues
[first], before people can care
about bigger picture/longer
term issues. Bring together
people that have trusted
relationships with residents
and trained organizers."

- Interviewee

There's so many agencies that want to help but it's a lot of lip service or they just disappear. You can only have so many meetings before you think, when is something tangible actually going to happen?"

- Interviewee

Section 5: Current Issues

Procedural justice: fairness, transparency & accessibility of decision-making processes

Representational justice: representation in decision-making processes

Page: 10

## **Tribal Justice Issues**

#### Recognitional/Representational:

Lack of recognition
 of tribal sovereignty, preservation,
 and Traditional Knowledge

#### **Procedural:**

 Marginalization and exclusion from decisionmaking processes and inadequate Tribal Consultation

#### **Distributive:**

 Disproportionate exposure to environmental hazards- water contamination, heat, air and noise pollution



Governor Gavin Newsom delivers apology to California Native Americans

Sacramento Bee, 2019

# Water, Flood Risk, and Climate Change

#### Water:

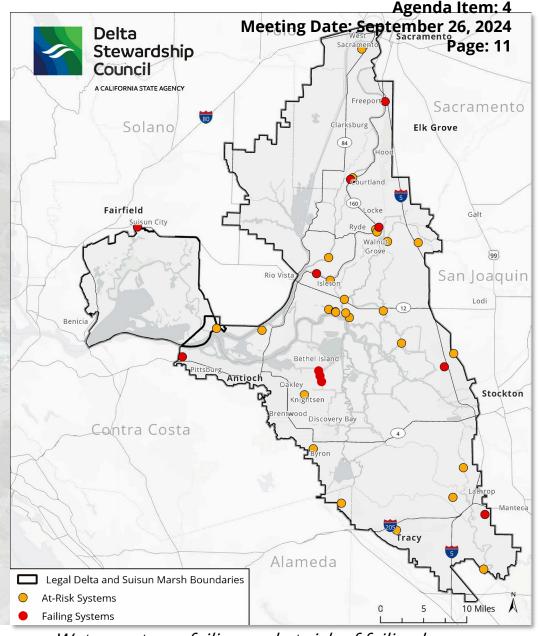
- Water rights priority system
- Water conveyance
- Harmful algal blooms; pollution and industrial contaminants
- Water affordability

#### **Flood Risk**

 Allocations of levee investments, flood insurance access and affordability, and land use planning

## **Climate Change:**

 Some communities disproportionately vulnerable to climate hazards (floods, extreme heat events, droughts, etc.)



Water systems failing and at risk of failing human right to water standards. Data from SWRCB, 2024.

# Pollution exposure & public health:

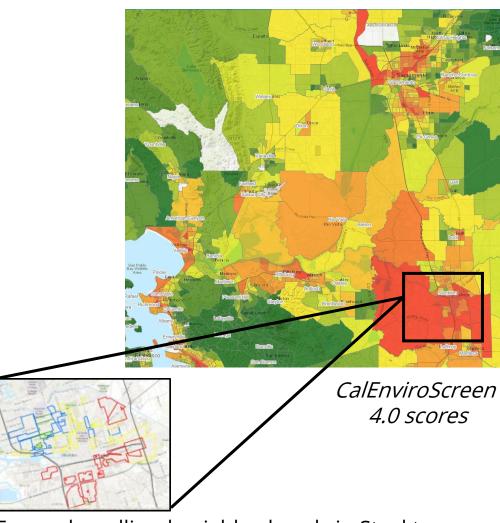
- Historic redlining and present-day land use planning result in disproportionate exposure to environmental hazards
- Long-term, generational health impacts due to pollution exposure, lack of access to health services, public transport, & healthy food

## **Recreation & outdoor/greenspace access:**

- Inequitable access
- Higher air temperatures, lower air quality

Agenda Item: 4 Meeting Date: September 26, 2024

Page: 12



Formerly redlined neighborhoods in Stockton

CalEPA, Pollution and Prejudice

Meeting Date: September 26, 2024

Page: 13

# Food security, housing, and the unhoused

#### Housing and the unhoused:

- Unaffordable housing and necessities
- Lack of sanitation resources lead to health hazards for unhoused neighbors
- Encampments near levees pose safety risk from flood risk

#### Food security and access:

- High rates of food insecurity in most Delta counties
- Inability to engage in subsistence activities
- Inadequate access to stores selling healthy foods

The Delta Residents Survey found that approximately 1/4 of Delta residents report household incomes of \$50,000 annually or lower and report affordability of basic needs (housing, food, utilities, transportation) to be a key challenge to their well-being (Rudnick et al., 2023).

**Meeting Date: September 26, 2024** 

Page: 14

# SECTION 2: RECOMMENDATIONS

Meeting Date: September 26, 2024

Page: 15

# **General Recommendations**



Work Through Trusted Community Partners

Be Intentional and Justice-Oriented

Make it Easy to Participate Early

Follow Through

Tenhance Connections Between State Agencies and Local Governments

Identify and Fill Research and Data Needs

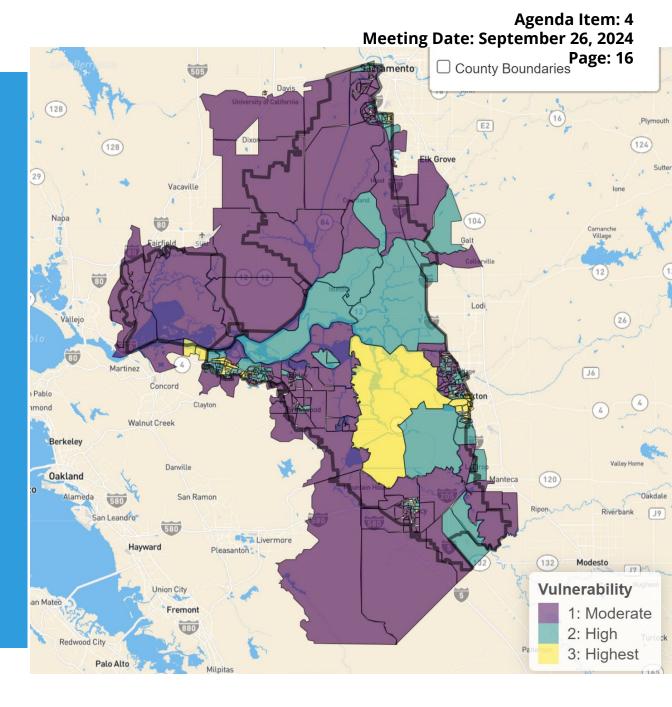
# Goal 1: Integrate EJ into the Council

Commit to advancing EJ

Create a more inclusive workplace

Build spatial understanding of EJ communities and water justice issues in CA

Support and promote representation of tribal and EJ communities in Delta governance



Meeting Date: September 26, 2024

Page: 17

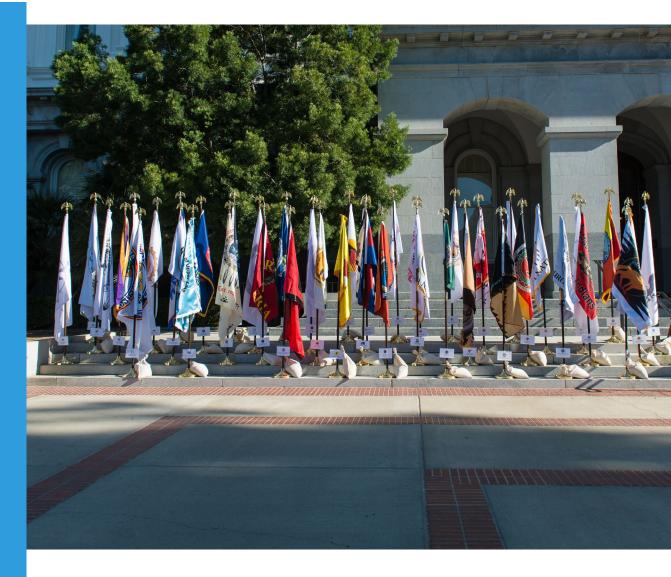
# Goal 2: Support and Recognize Tribes

Build on existing tribal relationships

Staff trainings

Embrace other ways of knowing

Proactive and early tribal consultation



Tribal nation flags represented at Native American Day

Meeting Date: September 26, 2024

Page: 18

# Goal 3: Further Community-Engaged Research and Partnerships

Create community research networks and protocol

Prioritize tribal and EJ science needs

Improve science communication



# Goal 4: Address Funding Inequities

Science funding and proposal evaluation criteria

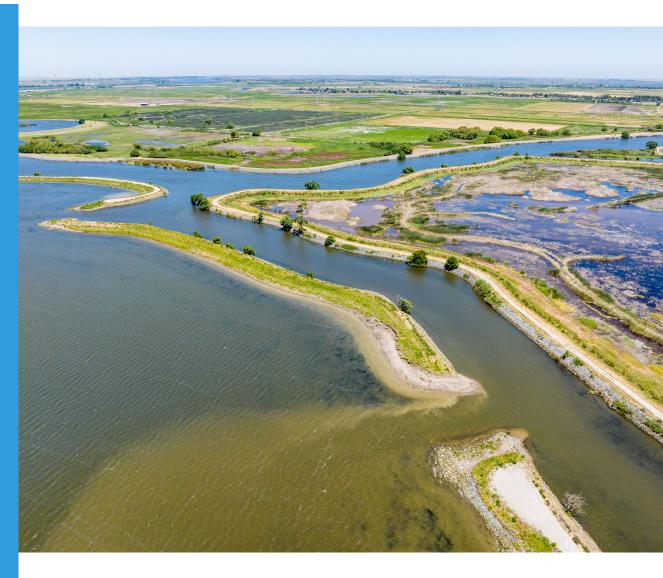
Technical assistance

Support legislative appropriations

Agenda Item: 4

Meeting Date: September 26, 2024

Page: 19



Meeting Date: September 26, 2024

Page: 20

# **Next Steps**

Public Review Period

Tribal Roundtable and Consultation

Community Outreach

# 60 Day

Public Review Period

# Tribal Outreach

Tribal Roundtable

**Tribal Consultations** 

# Outreach

Community gatherings and meetings

**Meeting Date: September 26, 2024** 

Page: 21

# EJ Expert Group

Meeting Date: September 26, 2024

Page: 22

# Sherri Norris, California Indian Environmental Alliance

**Meeting Date: September 26, 2024** 

Page: 23

# Gloria Alonso, Little Manila Rising

Meeting Date: September 26, 2024

Page: 24

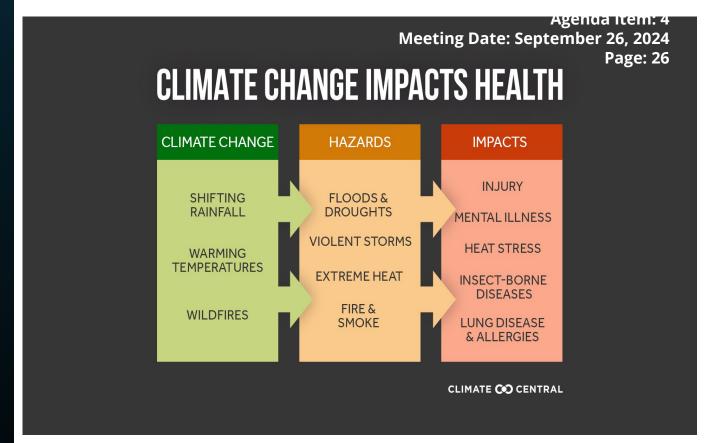
# Bob Erlenbusch, Sacramento Regional Coalition to End Homelessness

Page: 25



Homelessness & Environmental Justice

# Key issues



# Climate Change: Need for warming; cooling and clean air centers





# **BASIC & URGENT**



August 2018

Realizing the Human Right to Water &
Sanitation for Californians Experiencing
Homelessness



Environmental Law Clinic



Agenda Item: 4

Meeting Date: September 26, 2024

Page: 27

#### **Key findings:**

- Water & sanitation are human rights under both international law and CA AB685, but the state – along with counties and cities are failing to guarantee people experiencing homeless those rights;
- □ CA has no minimum standards for access to water and sanitation and there is no enforcement mechanism to incentivize jurisdictions to comply with AB685;
- □ People experiencing homelessness face worse access to water and toilets than is required by international law;

Agenda Item: 4 Human Right to Safe Water & Sanitation Date: September 26, 2024

Page: 28 A HUMAN RIGHTS, PUBLIC HEALTH, AND ENVIRONMENTAL CRISIS Unsheltered homeless California has no minimum residents in California standards for face worse access to access to water and toilets than water and sanitation. is required by international standards NO for refugee camps. 1 Only 16% (33) of restrooms CLOSED Sacramento's 205 city parks had in 2018. 2 Of those, 21% were locked. and 63% only open from sunrise to sunset. Sacramento Communities with High Populations of People Experiencing Homelessness: Arden-Arcade Fruitridge Central City N. Natomas South 100% - 0 60% 60% either none 43% no 40% either none bathrooms locked or locked bathrooms or locked

Cori Ring-Martinez: cori@ejc4w.org

**Meeting Date: September 26, 2024** 

Page: 29

# Barbara Barrigan-Parrilla, Restore the Delta

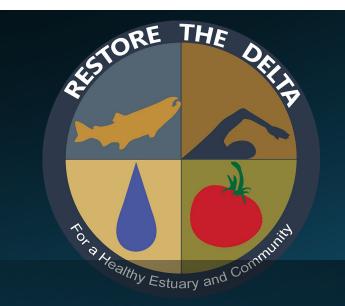
Meeting Date: September 26, 2024

Page: 30

The politics of division make mismanagement of the Delta easier to accomplish, as some people who need water for economic development are prioritized over others whose lives, cultures, and economies are tied to healthy rivers and a robust estuary.

Inclusion is a choice.

Barbara Barrigan-Parrilla
Executive Director
Restore the Delta



Page: 31

# **Next Steps**

**Public Review Period** 

Tribal Roundtable and Consultation

Community Outreach



Visit the Council's EJ webpage for more information: deltacouncil.ca.gov/environ mental-justice

# 60 Day

Public Review Period

# Tribal Outreach

Tribal Roundtable

**Tribal Consultations** 

# Outreach

Community gatherings and meetings

**Meeting Date: September 26, 2024** 

Page: 32

# **Extra Slides**

Meeting Date: September 26, 2024

Page: 33

# Issue Paper Development Timeline, Continued

#### EJ Expert Group & Tribal Preview Draft Review

Solicit feedback from Expert Group and tribal partners on preview draft, prior to release of public draft.

#### **EJ Expert Group**

**Paper Drafting** 

Autumn 2023 Winter 2024

Spring 2024

Summer 2024

**Public Review &** 

**Tribal Consultation** 

Release of public review

draft. 60-day public

review period, 90-day

tribal consultation

period and Council

workshop.

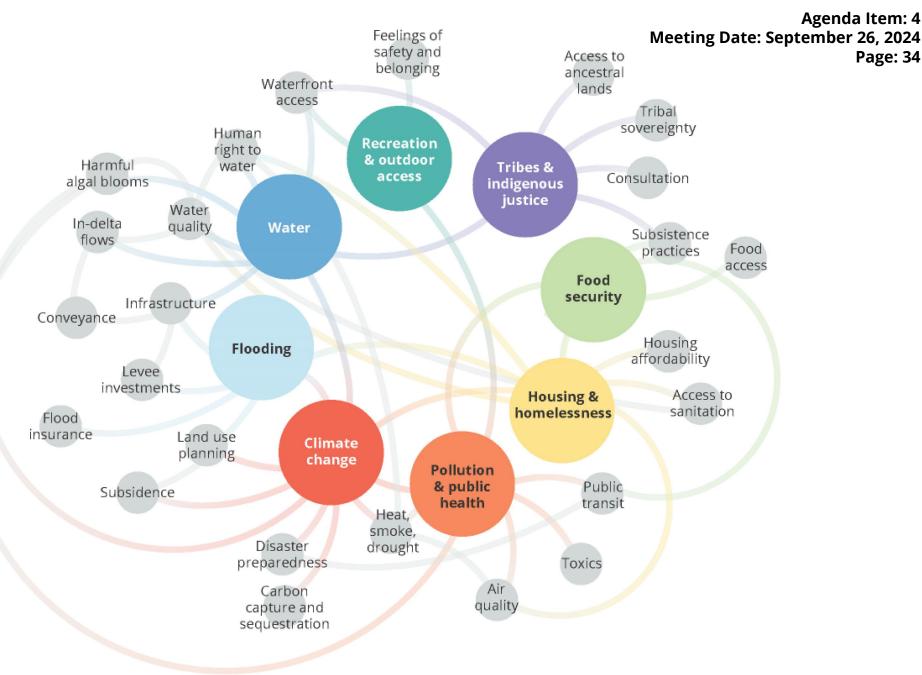
#### **Release Final Paper**

The Council considers adopting the issue paper and directing staff to develop an implementation plan.

# Implementation & Integration

Council staff develops implementation plan to better integrate environmental and tribal justice into the Council's work.

Autumn 2024 and Beyond Section 5: Current **Distributional** Issues



Page: 34