

LO233 Castaic Lake WA

February 3, 2012

Delta Stewardship Council
980 Ninth Street, Suite 1500
Sacramento, CA 95814

Subject: Fifth Draft Delta Plan and the Delta Plan Draft Program Environmental Impact Report

Dear Chairman Isenberg and Members of the Council:

LO233-1 On behalf of the Castaic Lake Water Agency (CLWA), I am writing to express our significant concerns with the fifth draft Delta Plan and the Delta Plan Draft Program Environmental Impact Report (draft EIR) the Delta Stewardship Council (Council) released November 4, 2011. Our concerns include deficiencies under the California Environmental Quality Act (CEQA) and policy concerns with provisions of the draft Delta Plan. CLWA concurs with the comments filed by the State Water Contractors and the San Luis & Delta-Mendota Water Authority and incorporates them by reference here, but wishes to emphasize a few key points as well.

LO233-2 CLWA is a public water wholesaler that provides about half of the water that Santa Clarita Valley households and businesses use. The mission of CLWA is to provide reliable, quality water at a reasonable cost to the Santa Clarita Valley.

LO233-3 In the Delta Reform Act of 2009, the California Legislature declared that the policy of California would be to pursue the co-equal goals of a more reliable water supply for California and the protection, restoration and enhancement of the Delta ecosystem. Then it created the Council to develop a Delta Plan that would pursue both of these goals. CLWA has serious concerns that the draft Plan fails to pursue a more reliable water supply for Californians. Moreover, the draft EIR does not provide sufficient information to allow the public or the Council to assess whether the proposed project – the fifth draft of the Delta Plan – or any alternative will accomplish the Legislature's purpose. The draft EIR is lacking in every critical substantive area.

Draft Delta Plan Concerns

LO233-4 Our first major concern relates to WR P1, the first policy in Chapter Four, A More Reliable Water Supply for California. It is extremely troubling that the plan attempts to review and regulate local water management decisions on everything from rate structures to recycling targets. The California Legislature did not establish the Delta Stewardship Council to micromanage local water management decisions by scores of public agencies throughout the state. It was established to create a plan that could serve to coordinate the many local, state and federal efforts in the Delta. The Council should redirect its energy on the Delta, specifically in regards to improving the reliability of water supplies and the ecological recovery of the estuary.



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Response to comment LO233-1

Comment noted.

Response to comment LO233-2

Comment noted.

Response to comment LO233-3

Please refer to Master Response 2.

Response to comment LO233-4

This is a comment on the project, not on the EIR.

Second, the draft does not clearly and unambiguously support a key objective of the Bay Delta Conservation Plan (BDCP) – the recovery of water supplies lost due to increased regulatory restrictions over the years of a water conveyance system that BDCP intends to dramatically improve. BDCP is further threatened by the draft Delta Plan's proposal to require virtually every significant future BDCP action to undergo an unnecessary review process by the Stewardship Council rather than to embrace BDCP actions as being consistent with the Delta Plan.

LO233-5

Third and finally is export reliability. The draft plan seems to imply that, in the future, less water will need to be exported from the Delta area. The public water agencies that use water exported through the Delta are considering investing billions of dollars through the BDCP to restore water supply reliability while working towards Delta recovery efforts. The draft plan and the draft EIR seem to be assuming that those investments will actually decrease export reliability.

LO233-6

Feedback by water agencies has echoed these concerns in voluminous comments, including an alternate Delta Plan approach proposed by various agricultural and urban interests throughout the state. The burdensome regulatory approach that permeates this draft threatens the success of the Stewardship Council and detracts from prospects of a successful, collaborative approach. We simply must get the Delta Plan right for the sake of our economy, environment and water supply.

LO233-7

Draft EIR Concerns

Failure to Pursue a More Reliable Water Supply or Discuss Practical Impacts of Reducing Water Supply The draft EIR supports a proposed project that would impede, rather than advance, the achievement of the co-equal goals. Of great importance to CLWA is how the proposed project would achieve the "water supply" element of the co-equal goals. The draft EIR clearly states that the proposed project would result in reduced water supplies compared to the status quo (i.e., no project alternative). The proposed project encourages substantial reductions in the water supplies developed in the watersheds of the Sacramento and San Joaquin Rivers that are beneficially used for municipal, industrial and agricultural purposes. The Delta Plan Draft Program EIR assumes those reductions would be offset by "programs and projects that will improve self-reliance." (Delta Plan Draft Program EIR, p. 2A-6, lines 10 through 12.)

LO233-8

The impacts of that paradigm are not adequately presented in the Delta Plan Draft Program EIR and are difficult to reconcile with the legal mandate that the Delta Plan "include measures to promote a more reliable water supply that [meets] the needs for reasonable and beneficial uses of water." (Water Code, § 85302(d)(1).) Most simply put, water supplies conveyed through the Delta were developed because local and regional water supplies were insufficient to meet their existing or projected uses. There is no basis to assume sufficient actions could be taken, particularly within the time periods suggested, to offset the water supply reductions or to meet the needs of reasonable and beneficial uses of water, specifically to "sustain the economic vitality of the state." (Water Code, § 85302(d)(2).)

Defective Project Objective The Project objectives do not adequately reflect the Legislature's requirement that implementation of the Delta Plan advance the restoration of the Delta ecosystem and work toward a more reliable water supply – that is, the co-equal goals. The Delta Plan is a key document to achieve the co-equal goals, yet the draft EIR explicitly avoids any analysis as to how the alternatives in this document would or would not achieve the co-equal goals. This is a glaring omission, leaving CLWA, other stakeholders and the Council itself

LO233-9

Response to comment LO233-5

This is a comment on the project, not on the EIR. In addition, the proposed BDCP is a reasonably foreseeable future project that is being evaluated by the Department of Water Resources as the CEQA lead agency. The cumulative impacts of the proposed Delta Plan, in combination with the impact of the proposed BDCP, are described in EIR Sections 22 and 23. The Delta Plan must be reviewed at least once every five years and may be revised as the Council deems appropriate pursuant to Water Code section 85300(c). Hence, the Delta Plan would be amended when the BDCP is ready for incorporation. Please refer to Master Response 1.

Response to comment LO233-6

The Draft Program EIR did not evaluate implementation of BDCP as part of the Delta Plan or the alternatives. Please refer to the response to comment LO233-5.

Response to comment LO233-7

This is a comment on the project, not on the EIR.

Response to comment LO233-8

The Delta Plan assumes that water supply agencies would be encouraged to reduce reliance on the Delta water through implementation of local and regional water supplies, including water use efficiency, water recycling, desalination, water transfers, and groundwater conjunctive use programs to meet water demands projected in existing general plans. As discussed in Section 3 of the EIR, such programs should offset reductions in water diverted from the Delta. Please also see Master Response 5.

Response to comment LO233-9

The project objectives, which were corrected to conform the wording to the Delta Reform Act, are stated in subsection 2.1.9, page 2-25, of the RDEIR.

without information to determine if the proposed project can meet its legislatively-driven objectives.

Defective Project Description The Council is proceeding with the draft EIR knowing the description of the proposed project is unstable. The Council plans to release two more staff drafts in the coming months, which is likely to result in changes to the project. Because the project description is currently in flux, elements of the proposed project are not reasonably certain to occur and, thus, it would not likely satisfy the project objectives.

Defective Impact Analysis The draft EIR fails to properly assess how the proposed project will impact resources. The analysis should be focused on the strategies, policies and recommendations in the Delta Plan as an integrated management plan. Instead, it focuses on project-specific examples of existing EIRs to demonstrate project-level physical impacts. In this way, the draft EIR fails to evaluate the environmental consequences of the proposed project (or the alternatives) as a whole.

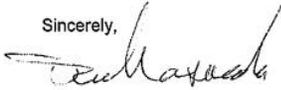
Defective Structure The draft EIR is voluminous, with over 2,000 pages of information, but that information is disorganized, inordinately repetitive and hard to follow. Neither a general reader nor a water expert can glean from this document the information necessary to determine the environmental impacts of the proposed project.

CLWA understands that the Council intends to release a sixth staff draft Delta Plan for public comment sometime this spring. We have seen progress since the first draft and we offer these comments in the hope that the sixth draft will promote a water supply that meets the needs for reasonable and beneficial uses of water at the same time that it promotes a healthier Delta environment.

Given the changes to the draft Plan that are needed, we believe the Council must also release a new amended draft EIR that reflects these changes. As the Council begins drafting the next documents, CLWA asks the Council to focus on the key areas mentioned in this letter and in the comments submitted by the State Water Contractors and the San Luis & Delta-Mendota Water Authority.

CLWA appreciates the tremendous effort to bring the Delta Plan drafting process to this critical stage and hopes to be an enthusiastic supporter of the final product.

Sincerely,



Dan Masnada
General Manager

cc: Terry Erlewine, State Water Contractors

LO233-9

LO233-10

LO233-11

LO233-12

LO233-13

Response to comment LO233-10

The Final EIR includes the Recirculated Draft Program EIR, which included an evaluation of the Final Staff Draft Delta Plan.

Response to comment LO233-11

Please refer to Master Response 2.

Response to comment LO233-12

Please refer to Master Response 2.

Response to comment LO233-13

The Final EIR includes the Recirculated Draft Program EIR, which included an evaluation of the Final Staff Draft Delta Plan.