

**DRAFT Workshop report—Earthquakes and High Water As Levee Hazards
in the Sacramento-San Joaquin Delta**

Delta Independent Science Board

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1 SUMMARY

2 Earthquakes and high water as hazards to Delta levees were reviewed in a seven-hour
3 workshop organized by the Delta Independent Science Board and held at the campus of the
4 University of California, Davis. Earthquake hazards in the Delta were described in terms of
5 ground motions from Bay Area earthquakes, infrequent earthquake recurrence on faults beneath
6 the Delta, and levee fills prone to earthquake-induced liquefaction. Large uncertainties attend all
7 these seismic elements of levee hazard. Those uncertainties, according to presentations in the
8 workshop, include whether the Delta ground motions previously computed for Bay Area
9 earthquakes were too large. Hazards from high water were deemed greatest from the confluence
10 of high river discharge, wind-driven surge and waves, and high tides. Major risk assessments
11 have used available data on these hazards without mandates to advance the science. Research
12 needs and opportunities identified in the workshop include expanded observations of Delta
13 ground motions, improved estimates of geologically recent displacement on faults beneath the
14 Delta, further identification of liquefiable materials and mechanisms beneath levees, continued
15 airborne measurements of land-level change, updated mapping of the contracting area of
16 remaining peat, and fuller documentation of past levee failures. Recurring assessments of
17 earthquake hazards and climate change provide precedents for periodic reappraisal of Delta levee
18 risk. The workshop brought together different parts of the diverse community of Delta levee
19 specialists. Positive responses to the workshop suggest that it served levee specialists and
20 outsiders alike.

21 INTRODUCTION

22 A public workshop on “Delta levee science” took place July 14, 2016 in Putah Creek
23 Lodge on the campus of University of California, Davis⁴. The workshop was convened by Delta
24 Independent Science Board (hereafter referred to as the Board).

25 This report describes the workshop scope, gives the Board’s understanding of highlights
26 from presentations and discussions, and offers perspectives on Delta levee research. Illustrations
27 locate places mentioned (Fig. 1), provide an index to workshop presentations (Fig. 2), and
28 present timelines of levee failures and associated events (Fig. 3, App. 1).

29 WORKSHOP

30 Scope

31 The workshop focused on Delta levee hazards from earthquakes and high water. As used
32 herein, hazards contribute to risk; levee risk is a broader concept that takes into account not just
33 natural hazards to levees, but also the economic, environmental, and public-safety consequences
34 of levee failures. The workshop considered little of the research into these consequences.

35 The workshop presenters highlighted findings that mostly postdate the risk assessments
36 in the Delta Risk Management Strategy (DRMS) report. The hazards incorporated in these risk
37 assessments were evaluated in 2007 and 2008, chiefly in reports on seismology⁶³, flood
38 hazards⁴⁴, subsidence²⁶, and climate change²⁷. A summary of levee science from that era is
39 provided in a 2008 review⁴⁸, and earlier findings underpin levee plans reported in 1982⁴⁶.

40 In a 2009 summary of the first phase of DRMS⁹, earthquakes were said to contribute
41 more to Delta levee risk than does high water. A 2006 report gave roughly equal weight to the
42 levee hazard from earthquakes and from high-water levels at 100-year recurrence intervals⁴⁹.

43 The workshop scope did not extend into hazard assessments for the Delta Levee
44 Investment Strategy (DLIS). DLIS has its origins in the Sacramento-San Joaquin Delta Reform

45 Act of 2009, which tasked the Delta Stewardship Council with setting priorities for State of
 46 California spending on Delta levees²². The initial risk assessment methods used in DLIS were
 47 reviewed in 2015 by an expert panel⁴⁷. DLIS products available before the workshop include
 48 reports on draft methods for assessing Delta levee risk (for example, ref ²), preliminary maps of
 49 levee risk²¹, and a review of wildlife habitats on, beside, and behind Delta levees¹⁵. Revised
 50 DLIS risk-assessment methods³⁰ were published soon after the workshop.

51 The Board convened the workshop and wrote this workshop report as part of its
 52 responsibility to review Delta science programs. The Sacramento-San Joaquin Delta Reform Act
 53 of 2009, in establishing the Delta Independent Science Board, directed it to “provide oversight of
 54 the scientific research, monitoring, and assessment programs that support adaptive management
 55 of the Delta through periodic reviews” (Water Code §85280(a)(3))¹⁰. Reviewing by theme, the
 56 Board has previously reported on habitat restoration¹⁶, fish biology in relation to flows¹⁹, and
 57 adaptive management²⁰. The Board previously considered Delta levee risk in its mandated
 58 reviews of environmental documents of the Bay Delta Conservation Plan^{17,18} and in a letter on
 59 modeling the hydrologic effects of salinity barriers and levee breaks⁴³. This is the Board’s first
 60 review to be presented as a report on a meeting that focused on just part of a broad theme.

61 **Structure**

62 The workshop had two sessions—one on earthquakes, the other on high water. Each
 63 session contained a set of introductory talks, informal discussions at posters, and a panel
 64 discussion. The panel discussions enabled the session’s speakers and poster presenters to
 65 entertain rounds of questions from discussants, Board members, and other workshop participants.
 66 An abstract for each presentation was included in the workshop program, which along with other
 67 workshop materials was distributed on the premises and placed online⁴.

68 Earthquake hazards received greater attention, with sixty or more participants, eight
 69 posters, and a panel discussion. The session on high water allowed for greater participation by a
 70 smaller afternoon audience.

71 **Participants and affiliations**

72 The participants included 30 audience members who voluntarily signed in, 16 lead
 73 presenters, two discussants, and all ten members of the Board.

74 The participants’ affiliations, listed alphabetically and excluding the primary affiliations
 75 of Board members, included:

76 Arcadis
 77 Bachand & Associates
 78 Bethel Island Municipal Improvement District
 79 California Central Valley Flood Control Association
 80 California Department of Fish and Wildlife
 81 California Department of Water Resources
 82 California Geological Survey
 83 Central Delta Water Agency
 84 Contra Costa Water District
 85 Delta Independent Science Board
 86 Delta Science Program
 87 Delta Stewardship Council
 88 HDR Engineering
 89 Hultgren-Tillis Engineers
 90 HydroFocus, Inc.

91 Infra Terra
 92 Jet Propulsion Laboratory
 93 Kueneman Consulting
 94 Lettis Consultants International
 95 MBK Engineers
 96 Metropolitan Water District
 97 Resource Management Associates
 98 Sacramento Regional County Sanitation District
 99 Shannon & Wilson
 100 U.S. Army Corps of Engineers
 101 U.S. Geological Survey
 102 University of California, Davis
 103 University of California, Los Angeles
 104 University of California, San Diego
 105 University of California, Santa Cruz

106 Two senior scientists from Delta levee studies served as discussants. Ivan Wong,
 107 discussant for the earthquake panel, had led the 2007 DRMS seismological study⁶³. Larry Roth,
 108 discussant for the high-water panel, heads the consulting team that recently reassessed levee risk
 109 in support of the DLIS³⁰.

110 **Highlights**

111 This section of the report uses two-letter abbreviations, derived from the lead presenter's
 112 family name and explained in Figure 2, to cite particular presentations in the workshop. The
 113 citation Du, for instance, refers to two poster presentations by Joel Dudas.

114 *Earthquakes*

115 Earthquake hazards to Delta levees can be grouped by location of the earthquake source
 116 with respect to the levee. Seismic energy is radiated at a fault, passes through rocks of Earth's
 117 crust, and continues upward through unconsolidated materials, such as peat, into the levee (Fig.
 118 2).

119 Discussion in the earthquake session focused largely on Bay Area earthquakes as sources
 120 of strong ground motions. Bay Area faults produce earthquake shaking in the Delta more often
 121 than faults beneath the Delta itself³³. How strongly a Bay Area earthquake affects the Delta,
 122 however, depends on attenuation—on how abruptly the ground motions diminish as the seismic
 123 waves advance eastward from the Bay Area into the Delta²⁹. A DRMS study a decade ago⁶³
 124 used attenuation equations that were considered state of the art at the time. These equations have
 125 now been found to overestimate Bay Area transmission of ground motions by factors of two to
 126 four in the case of the 2014 South Napa earthquake of magnitude 6.0, and also for smaller Bay
 127 Area earthquakes^{6,31} (presentations Bo and Er, Fig. 2). The earthquake panel discussed whether
 128 recordings from additional, larger earthquakes would be necessary to reappraise the attenuations
 129 that a DRMS report⁶³ used in estimating ground motions in the Delta.

130 The workshop also considered earthquake sources directly beneath the Delta. The
 131 Southern Midland Fault runs north-south beneath the western Delta (approximate fault location,
 132 Fig. 1)^{42,58,61-63}. Movement on the Southern Midland Fault was reported to be consistent with
 133 infrequent earthquakes, at average intervals on the order of 10,000 years (Un). Faster movement
 134 was inferred for the West Tracy Fault (Hi), which projects beneath Clifton Court⁵⁹.

135 Whatever the earthquake source, the seismic response of Delta levee was shown to
 136 depend on materials through which the seismic waves travel. These materials include rocks

137 between the fault and the Delta, rocks beneath the Delta²⁹ (Gr), and unconsolidated materials in
 138 the Delta that amplify ground motions by slowing seismic waves as they approach the ground
 139 surface³⁵ (Fl, Kn, Wi).

140 There was no dispute about liquefaction of levee fills as the most likely seismological
 141 cause of levee failure. Sand inside levees was described as capable of turning into quicksand if
 142 ground motions are sufficient (Ti). Participants considered how previous liquefaction
 143 assessments of Delta levees⁵² might be improved by making new borings to clarify the extent of
 144 liquefiable sand. Also presented were laboratory findings on how levees may subside more
 145 quickly in the aftermath of an earthquake^{54,55}, and engineering approaches to estimating
 146 probabilities of levee failures (Br).

147 *High water*

148 Present-day Delta water levels were shown to rise with riverine floods, wind surge, and
 149 tides (Ru). Sea level has been rising at the Golden Gate (Fig. 3, monthly levels at San Francisco)
 150 and is predicted to rise more with time¹¹ (Ca). The hydraulic head beside Delta levees is also
 151 increasing from subsidence within central and western islands where decomposing peaty soils
 152 persist²⁵ (De). Datums for tides and flood levels are slated for reappraisal (Du). Floods and winds
 153 in the Delta are projected to become more severe with global warming^{24,27} and these climate-
 154 change hazards were reiterated in the workshop. Radar interferometry³⁹ was described as a
 155 potential aid to levee inspections and as a potential guide to earthquake-related changes in land
 156 level (Jo).

157 Workshop participants made reference to water levels during Delta levee failures.
 158 Combinations of high tide, wind-driven surge, and high river discharge were deemed the greatest
 159 high-water threat in coming decades.

160 **PERSPECTIVES**

161 **Existing data**

162 The workshop exhibited a tension that often arises between scientific research and its
 163 practical application. While focused on research problems and opportunities, the workshop
 164 included reminders that Delta levees have received hundreds of millions of dollars spent for
 165 maintenance and upgrades in recent decades^{22,23}. This engineering work is slated to continue³⁰,
 166 and it is unlikely to await solution of research problems.

167 Using existing data to assess levee risk was basic to the Delta Risk Management Strategy.
 168 The preamble for technical memoranda of DRMS states: “This study relied solely on available
 169 data. In other words, the effects of stressing events (changing future earthquake frequencies,
 170 future rates of subsidence given continued farming practices, the change in the magnitude and
 171 frequency of storm events, and the potential effects of global warming) on the Delta and Suisun
 172 Marsh levees were estimated using readily available engineering and scientific tools or based on
 173 a broad and current consensus among practitioners. . . . Because of the limited time available to
 174 complete this work, no investigation or research was conducted to supplement the current state
 175 of knowledge.”⁵²

176 Likewise, to assess levee risk for the Delta Levees Investment Strategy, “the project team
 177 gathered the best available existing data for levee hazards” (p. 47 of ref³⁰). “Hazard data gaps”
 178 are described from Suisun Marsh only (p. 78 of ref³⁰).

179 **New measurements**

180 The workshop elicited calls for new measurements of Delta levee hazards. The goals
181 included:

182 *Determining which parts of levees are most subject to earthquake-induced liquefaction.*

183 This type of information was seen as particularly important in a regional risk assessment like that
184 of DLIS, in which islands are ranked by probability of levee failure, if the liquefaction of levee
185 fills is the most likely seismological cause of Delta levee failure. It was suggested that previous
186 risk assessments of Delta levees⁵² could be improved by reducing the spacing between borings
187 used to identify liquefiable sand in levee fills. The workshop discussions barely touched on
188 geophysical methods for mapping potentially liquefiable sand beneath levees. At least a decade
189 ago, geophysical techniques were found inadequate for assessing levee fragility⁴⁸. A more
190 optimistic view was recently presented at a levee meeting in Sacramento³².

191 *Clarifying attenuation of ground motions from Bay Area earthquakes.* As noted above, it
192 was shown that ground motions from certain Bay Area earthquakes diminished with distance
193 more rapidly than had been expected^{6,31}. It was proposed that more accelerometers be deployed
194 to measure Delta ground motions before the next moderate or large earthquake on a Bay Area
195 fault.

196 *Gauging variability in site response.* Also proposed at the workshop were ground-motion
197 observations along profiles that begin in island interiors and cross levee crests. Building on
198 previously findings in the southern Delta³⁵, the new observations would assess amplification of
199 seismic waves in unconsolidated sedimentary deposits and levee fills through which seismic
200 waves pass. The proposed deployment involved placing a dozen accelerometers across three
201 levees, four instruments per profile.

202 *Monitoring land-level changes.* Participants were surprised by evidence, in the presented
203 poster on radar interferometry, that land behind a Twitchell Island levee had subsided during a
204 16-day interval that included the 2014 South Napa earthquake. While the specific mechanism of
205 the subsidence remains to be determined, the observation was seen at the workshop, and in a
206 recent report for the California Seismic Safety Commission⁴⁰, as a benefit of repeated
207 interferometric surveys.

208 *Delineating today's extent of peat.* Geologic maps on display depicted the extent of Delta
209 peat as surveyed largely by soil scientists. The most extensive of the soil surveys used is three-
210 quarters of a century old, having been published in 1941¹⁴. The maps also draw on interpretation
211 of aerial photographs from the 1960s, and on spotty field work in the 1970s⁵. The current map of
212 Delta peat draws on soil surveys from the late 1970s and the 1990s²⁵. It was suggested in the
213 workshop that the remaining peat should be delineated more accurately and sounded to clarify
214 which parts of which islands and tracts remain subject to subsidence from peat decomposition.

215 **Slip rates on the Southern Midland Fault**

216 The workshop highlighted the Southern Midland Fault for two reasons. First, though
217 buried, it lies directly beneath the western Delta (Fig. 1). Second, its importance as a source of
218 Delta hazards increases if—as judged from Delta ground motions during the 2014 South Napa
219 earthquake^{6,31}—more distant Bay Area earthquakes pose less of a Delta hazard than was
220 previously thought.

221 Previous hazard assessments of the Southern Midland Fault were founded on estimates of
222 displacement on the fault, chiefly over the past few million years but also in the past few tens of
223 thousands of years. Unless creeping, the fault is assumed to be locked except when slipping

224 during earthquakes. The faster the long-term displacement, or average slip rate, the more often
 225 the fault can be expected to produce an earthquake.

226 Compared with slip rates on the San Andreas Fault, average slip rates on the Southern
 227 Midland Fault are less certain and are tens to hundreds of times slower. A 2007 DRMS report⁶³
 228 gave the Southern Midland a range of weighted slip rates: 0.1 mm/yr (weight 0.3), 0.5 mm/yr
 229 (weight 0.4), and 1.0 mm/yr (weight 0.3). A workshop presentation, based on a new report⁵⁸,
 230 gave slip rates between 0.03 mm/yr and 0.13 mm/yr. By comparison, slip rates along the San
 231 Andreas in the Bay Area, are about 20 mm/yr (Table B1 in ref³³).

232 Average slip rates on the Southern Midland have been estimated from present-day relief
 233 on buried surfaces^{42,58,61-63}. It has been assumed that the surfaces started out flat enough for this
 234 present-day relief to represent warping above the tip of the fault. The maximum present-day
 235 relief is less than 300 m on a Miocene erosional surface, which is about 10 million years old^{58,60}.
 236 This surface is known from gas-well logs and associated seismic-reflection profiles, most of
 237 them proprietary. Another surface, the base of tidal-wetland peat, has been identified mainly in
 238 levee borings. This younger surface has been traced across the crests of ice-age sand dunes at
 239 Webb Tract and vicinity⁶³. The base of the peat descends east of this ancient dune field into a
 240 former San Joaquin River floodplain that coincides with the relatively downthrown side of the
 241 reactivated Southern Midland Fault⁵⁸.

242 Use of these surfaces as datum planes prompted sidebar discussions among earthquake
 243 geologists at the workshop. The topics included the original slope and flatness of the Miocene
 244 surface, the degree to which the base of peat in the western and central Delta drapes an uneven
 245 ice-age landscape, and whether erosion by tidal streams has further complicated the shape of the
 246 basal peat surface. Two additional surfaces were put forward for consideration as structural
 247 datums:

248 *Floodplain is about 0.5 million years old.* Traces of an ancient Sacramento River
 249 floodplain could be sought beneath the western Delta. This floodplain has been identified to be in
 250 the northeast California, between Hood and Bouldin Island, based on borings for proposed
 251 WaterFix tunnels. These borings encountered volcanic ash layers a half-million years old that
 252 were deposited by water on a floodplain of the ancestral Sacramento River⁴⁵. One of these
 253 volcanic ash layers was previously shown, in bridge-foundation cores, to continue to the vicinity
 254 of San Francisco^{53,57}.

255 *Sea levels of the past 7,000 years.* Former shorelines, identified and dated by means of
 256 tidal-wetland peat, have been used elsewhere to detect and measure uplift during an
 257 earthquake⁴¹. The uplift can also convert tidelands into uplands—a change that leaves geological
 258 signatures^{7,51}. These approaches could be used to ask whether a meter or more of vertical
 259 displacement has occurred on the Southern Midland Fault since tidal wetlands began spreading
 260 into the Delta about 7,000 years ago.

261 **Levee forensics**

262 Even if “the past is no longer a guide to the future of the Delta”⁴⁸, there may be value in
 263 having a shared understanding of the history of Delta levee failures. The source documents could
 264 include reports on floods⁵⁶ and levees (metadata for ref²⁸) that are currently unavailable or hard
 265 to find on the web. A virtual levee library could be curated under the auspices of one or more
 266 California state agencies, such as the Delta Protection Commission, the Central Valley Flood
 267 Protection Board, the Delta Stewardship Council, and/or the Department of Water Resources.
 268 Potential uses include:

269 *Assessing the effectiveness of levee investments.* How has human intervention affected the
 270 rates of levee failure in the Delta? The interventions include dams used in part for flood control
 271 and recent investments in levee maintenance and upgrades (examples, Fig. 3). A decade ago,
 272 levee failures were described as continuing at a rate undiminished by investments in levee
 273 maintenance and upgrades^{36,48,52}. This finding has been contested³⁷ because it is based on failure
 274 rates in the Delta as a whole (lowest two timelines in Fig. 3), rather than on failure rates from
 275 high water at the peaty islands and tracts where most of the recent levee work has taken place
 276 (Fig. 3, third timeline from bottom). A shared understanding of the history of levee failures
 277 might help resolve this matter.

278 *Evaluating effects of earthquakes.* Earthquakes have caused documented damage in the
 279 Delta^{34,64}, but have they contributed to any of the Delta levee failures? A case in point is the
 280 flurry of levee failures and near failures in the southern Delta in June and July of 1906. These
 281 followed the 1906 San Francisco earthquake by less than three months. Articles in the *San*
 282 *Francisco Call* and *Los Angeles Herald* between June 21 and July 15, available online¹², show
 283 that the failures and associated flood fights, in which the flooding of some islands was prevented,
 284 coincided with unusually high discharge on rivers of the southern Sierra Nevada³⁷. A flood from
 285 northern rivers the following March, 11 months after the earthquake, coincided with the record
 286 number of Delta levee failures, in 1907 (Fig. 3). It was reported at the workshop that an
 287 earthquake may trigger compaction of peat that would lower levees for years thereafter^{54,55}. The
 288 potential role of this mechanism might be appraised for the April 1906 earthquake by comparing
 289 modeled amounts of subsidence with estimates of flood levels in June and July of 1906, and in
 290 March 1907 as well.

291 *Evaluating effects of El Niños.* Peaks in Delta levee failures coincided with major El
 292 Niños—notably in 1878 and 1983, and perhaps also in 1998—although the levee-failure
 293 maximum in 1907 did not (Fig. 3). On January 27, 1983, when Mildred Island flooded, West
 294 Coast sea levels were elevated by an El Niño and high tides reached record levels in San Diego
 295 and Seattle¹³.

296 *Calibrating models of levee failures.* Documenting case histories of levee failures was
 297 recommended in a 2008 DRMS report⁵²: “The Delta offers numerous case histories (although
 298 with incomplete details) for calibrating the levee flood-induced failure model. These case
 299 histories helped groundtruth the model used in the results. We observed that not all the details of
 300 historical flood events are recorded or available. It is recommended that failures in the Delta be
 301 fully documented in a formal and comprehensive way that covers the necessary details to
 302 reconstruct the events and verify them numerically. This documentation will provide increased
 303 validity to future modeling exercises.”

304 *Documenting causes of “sunny day” failures.* In a workshop discussion, a senior levee
 305 engineer reviewed Delta levee failures that were not accompanied by unusually high water. Such
 306 “sunny day” failures were discussed in DRMS⁵² and reassessed in a 2011 Ph.D. dissertation³⁷.
 307 These events are important because they account for one-third of the failures since 1960 at peaty
 308 Delta islands outside floodways (Fig. 3). A 1982 levee report⁴⁶ contains the beginnings of a
 309 “sunny day” database.

310 **Hazard updates**

311 Many workshop participants were familiar with hazard assessments that incorporate new
 312 findings through periodic updates. Seismological examples include reappraisals of California
 313 faults³³ in support of the U.S. National Seismic Hazard Maps⁵⁰, and the updating of those
 314 national maps at six-year intervals for application to building codes. Similarly, successive

315 assessments of climate change have been made by the Intergovernmental Panel on Climate
 316 Change (assessments completed in 1990, 1995, 2001, 2007, and 2014)³⁸ and by the California
 317 Climate Change Center (assessments completed in 2006, 2009, and 2012)⁸.

318 The workshop discussion on earthquake hazards elicited a call to update the risk
 319 assessments that were made nearly ten years ago under DRMS. The risk assessment methods in
 320 DLIS, unavailable in their final form³⁰ at the time of the workshop, were not specifically
 321 discussed.

322 **Networking**

323 Scientists and engineers working on Delta levees, as a community, have been minimally
 324 represented in the biennial Bay-Delta Science Conference and in the annual Interagency
 325 Ecological Program Workshop. The 2016 Bay-Delta Science Conference includes a session on
 326 flood management, which is a logical venue for relating Delta levee hazards to assets that include
 327 terrestrial and aquatic habitats¹⁵.

328 The July workshop overlapped slightly with a levee meeting three months prior to this
 329 one. That meeting was organized by local sections of the American Society of Civil Engineers
 330 and the Association of Engineering and Environmental Geologists¹. The topics included levee
 331 standards in relation to levee risk, a California Department of Water Resources program for
 332 evaluation of urban and non-urban levees, a grants program under the Central Valley Flood
 333 Protection Plan, levee screening and risk assessment by the U.S. Army Corps of Engineers,
 334 certification and accreditation of levees by the Federal Emergency Management Agency,
 335 archaeological issues, levee guidance documents, geophysical methods, and construction
 336 practices.

337 Few who attended the July workshop brought first-hand experience with maintaining,
 338 patrolling, or living behind non-urban levees of the Delta. It was suggested that researchers reach
 339 out to these levee experts. Future workshops on Delta levee science could include field trips that
 340 would bring the parties together.

341 **ACKNOWLEDGMENTS**

342 The Board is grateful to workshop presenters, discussants, and other participants who
 343 contributed their time and insights to the workshop. The presenters, their coauthors, and
 344 affiliations are identified in the abstracts posted with the meeting materials⁴. Presenters are further
 345 thanked for comments on an earlier draft of this report.

346 The Board is also indebted to Kelly Souza, of the Delta Science Program, for managing
 347 workshop logistics with support from Annie Adelson, Lynn Borja, Christopher Hohn, Jill
 348 McGee, Erica Niemann, Monica Oey, Livia Page, JoAnne Sharma, Caprice Shular, and Terry
 349 Smith.

350 A few of the Board members received background on Delta levees through visits in 2015
 351 to Jersey Island (January), Bouldin Island, Canal Ranch Tract, and Tyler Island (March), Staten
 352 Island and Twitchell Island (April), and Holland Tract and McDonald Island (August). The
 353 guides gratefully acknowledged, listed alphabetically, include:

354 George Biagi (Zuckerman Family Farms, Inc.)
 355 Bryan Brock (California Department of Water Resources)
 356 Gilbert Cosio (MBK Engineers)
 357 David DalPorto (Ironhouse Sanitary District)
 358 Bill Darsie (Kjeldsen, Sinnock and Neudeck, Inc.)
 359 David Forkel (Delta Wetlands)

360 Dominick Gulli (Green Mountain Engineering)
361 Nathan J. Hershey (MBK Engineers)
362 Steve Mello Tyler Island)
363 Chris Neudeck (Kjeldsen, Sinnock and Neudeck, Inc.)
364 Michael Scriven (Central Delta Reclamation Districts)
365 Laura Shaskey (Conservation Farms and Ranches)
366 Brent Tadman (Conservation Farms and Ranches)
367 R. Kevin Tillis (Hultgren-Tillis Engineers)
368 Tom Williams (Ironhouse Sanitary District)
369 Ed Zuckerman (Zuckerman-Heritage Inc. and Delta Bluegrass Co.)

370 A Board meeting in October 2015 included a levee outing at Jersey Island and a visit to
371 the Dutra Museum of Dredging in Rio Vista³. Jenny Skrel (Ironhouse Sanitary District) and
372 Jacob McQuirk (California Department of Water Resources) are thanked for providing context,
373 as are Kevin Tillis and David DalPorto for a field briefing. Janet Bennett graciously opened the
374 museum to the Board and guided visitors through the collection.
375

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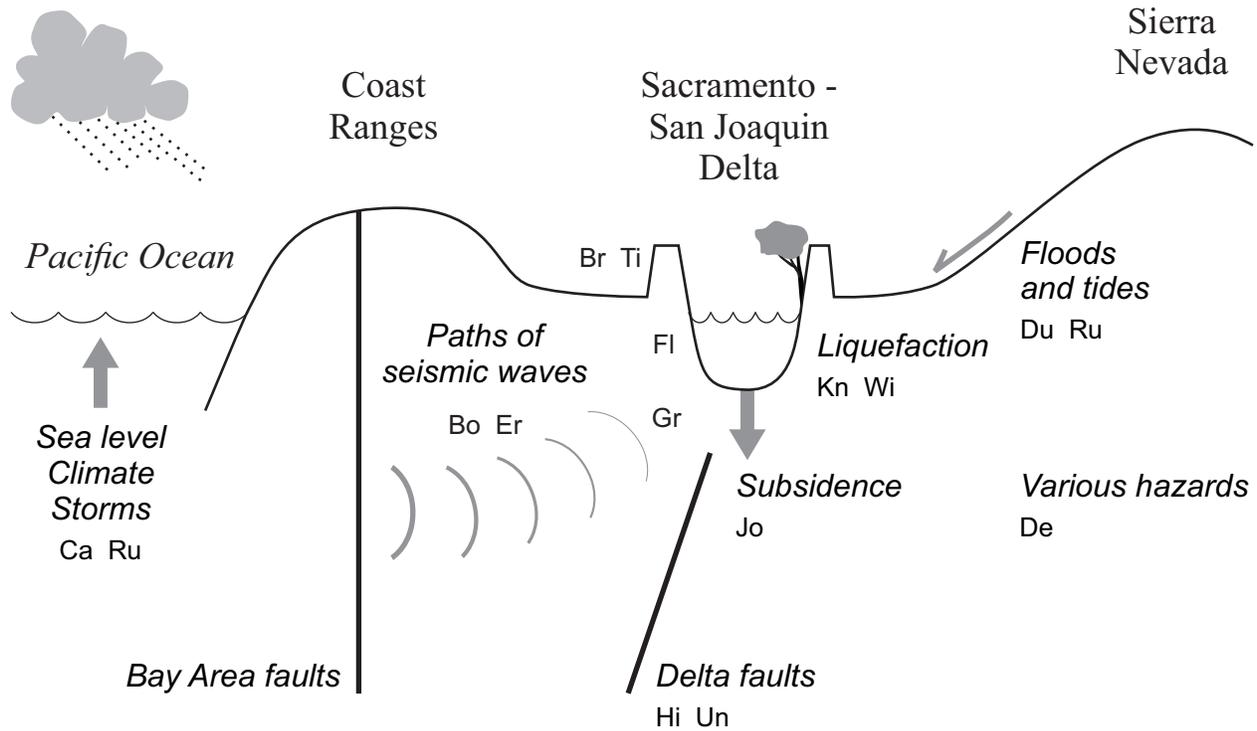
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Figure 1. Index map including Delta place makes used in the body of this report.



| Presenter | Session | Topic | Program page |
|-----------|--------------------|--|--------------|
| Bo | Boatwright, Jack | a.m. Weakened shaking from Bay Area earthquakes | 1 |
| Br | Brandenberg, Scott | a.m. Probabilities of levee failure from seismic shaking | |
| Br | Brandenberg, Scott | a.m. Expected settlement of levees after seismic shaking | |
| Ca | Cayan, Dan | p.m. Scenarios for sea level rise and climate change | 2 |
| De | Deverel, Steve | p.m. Uncertainties about levee vulnerability | |
| Du | Dudas, Joel | p.m. 100-year flood levels | |
| Du | Dudas, Joel | p.m. Baseline conditions for tidal datums | |
| Er | Erdem, Jemile | a.m. Weakened shaking from the South Napa earthquake | 3 |
| FI | Fletcher, Joe | a.m. Seismic shaking amplified in soft shallow soils | |
| Gr | Graymer, Russ | a.m. Effects of deep geology on seismic waves | |
| Hi | Hitchcock, Chris | a.m. Fold deformation above the West Tracy Fault | 4 |
| Jo | Jones, Cathleen | p.m. Remote sensing of spatially variable subsidence | |
| Kn | Knudsen, Keith | a.m. Liquefaction potential of natural deposits | |
| Ru | Russo, Mitch | p.m. Water level forecasts | 5 |
| Ti | Tillis, Kevin | a.m. Seismic concerns and levee engineering | |
| Un | Unruh, Jeff | a.m. Reactivation of the Southern Midland Fault | |
| Wi | Wills, Chris | a.m. Geologic maps as guides to seismic hazards | |

Figure 2. Graphical index to presentations at the Delta levee workshop of 14 July 2016.

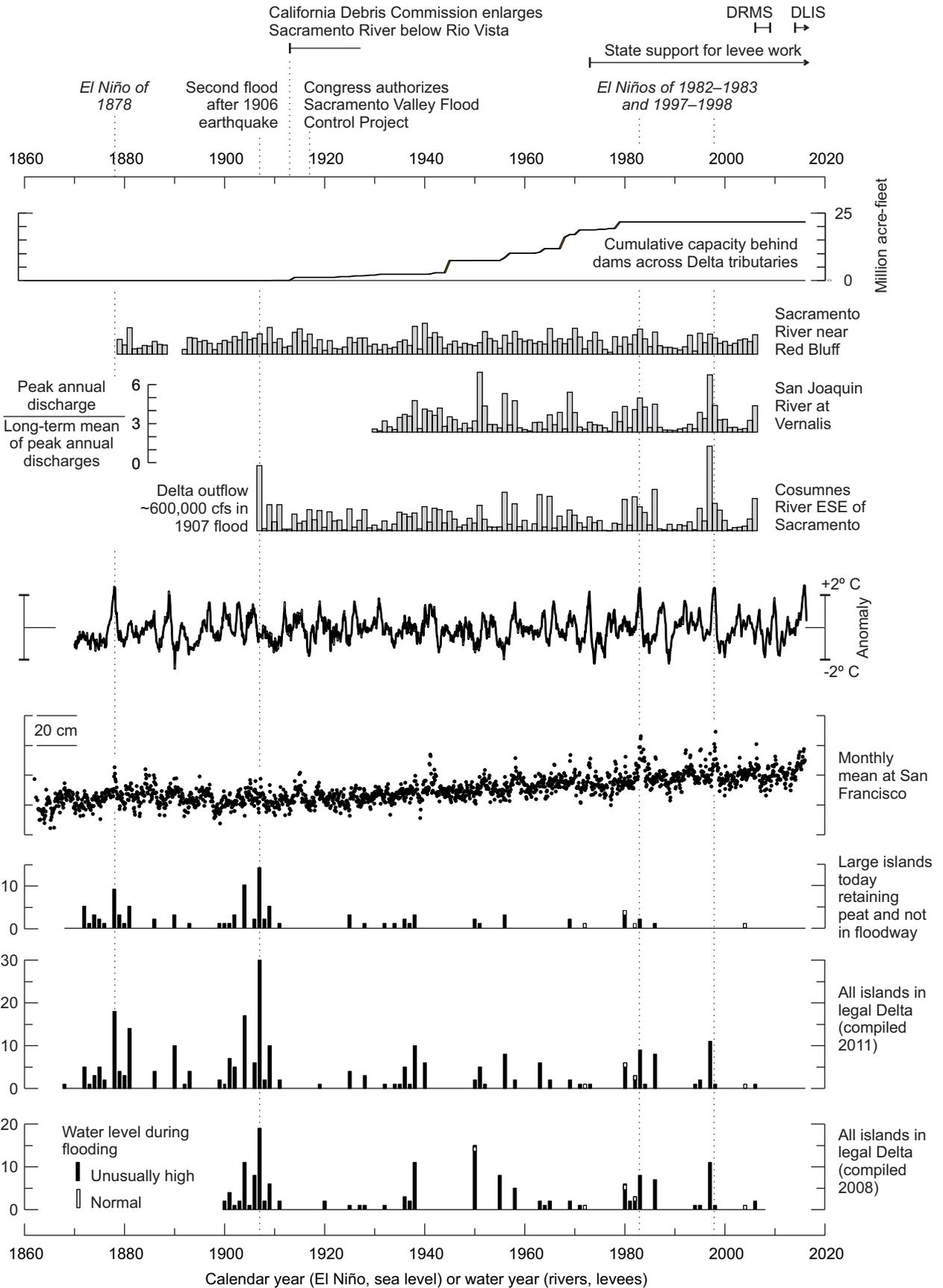


Figure 3. Timelines for levee failures, sea levels, El Niños, river floods, and flood-control projects.

APPENENDIX A: Sources for graphs in Figure 3

Headnotes

“[T]he major El Niño events of 1878, 1982/83, and 1997/98” were called out by Trenberth and Stepaniak (2001, p. 1698) in reference to their graph of the El Niño indicator cited below (Niño 3.4).

The second large Delta flood after the April 1906 earthquake took place in March 1907 (discharge cited below). A prior post-earthquake flood occurred in June and July 1906. Levees reportedly failed at Union Island (6/25); Venice Island, Twitchell Island, and Sherman Island (7/9); and Upper Jones Tract (7/11) (Hopf, 2011, p. 279-280, 367). In addition, flood fights were reported from Clifton Court (7/17), Fabian Tract (7/9) and from Lower Roberts Island, Victoria Island, Woodward Island, and Lower Jones Tract (7/10) (Hopf, 2011, p. 389). The central Sierra Nevada received above-average snowfall in the winter of 1906 (Central Sierra Snow Laboratory, 2015; Curry, 1969, p. 28).

On early 20th-century enlargement of the Sacramento River below Rio Vista and congressional authorization of comprehensive flood-control works, see Kelley (1989) and James and Singer (2008). The work below Rio Vista, including a dredged cut across Horseshoe Bend, was 80 percent complete in 1927 (Kelley, 1989, p. 300).

A recent review of Delta levee issues recounts the history of state support for Delta levee maintenance and upgrades (Delta Stewardship Council staff, 2015, p. 36-43). DRMS, Delta Risk Management Study (California Department of Water Resources, 2009; URS Corporation and Jack R. Benjamin & Associates Inc., 2011). DLIS, Delta Levee Investment Strategy.

Dams

The graph of reservoir capacity in the watershed of the Sacramento – San Joaquin Delta is based on Table 2-2 of MacDonald et al. (2008).

River floods

The dimensionless flood flows are redrawn from Florsheim and Dettinger (2007). The measurements were made at USGS gauges 11377100 (Sacramento River at Bend Bridge), 11303500 (San Joaquin River at Vernalis), and 11335000 (Cosumnes River at Michigan Bar). The discharge estimate for the 1907 flood is from Kelley (1989, p. 277, a secondary source).

El Niño

The graph shows Niño 3.4, a tropical sea-surface temperature anomaly averaged across the equatorial Pacific east of the International Date Line (Trenberth and Stepaniak, 2001). The data source is Working Group on Surface Pressure (2015). The compilation there includes historical data from Rayner et al. (2003), who provide “monthly globally complete fields of SST and sea ice concentration on a 1° latitude-longitude grid from 1871.”

Sea level

Monthly data from National Oceanic and Atmospheric Administration (2016). The plot ignores an “apparent datum shift” in 1897.

Island flooding

The histograms of island flooding compare two compilations (bottom, middle) and show the further effects of limiting the history plotted to the large, mainly central Delta islands where peat is still present (upper). The term “island” here refers also to places called “tracts.”

The *bottom histogram* is from the list of island flooding since 1900 in Salah-Mars et al. (2008, Tables 4-1 and 4-2). The graph shows all events listed except for some in Suisun Marsh that are outside the legal Delta.

The *middle histogram* show revisions by Hopf (2011). It depicts all the failures reported in his complete list of island flooding in the legal Delta (in his Appendix Q, p. 389-391).

The *upper histogram* may pertain more directly to hazards from peat that both underlies and adjoins Delta levees—a topic of several of the presentations at the July 14, 2016 meeting.

- The data source is the same as in the middle histogram, but the islands are limited to those meeting all four of these criteria:
 1. Remain subject to interior subsidence, as judged from peaty deposits mapped most recently about four decades ago (Atwater, 1982; Deverel and Leighton, 2010, Fig. 1);
 2. Are not completely fringed by mapped natural-levee deposits—a criterion that excludes Pierson Tract (southeast of Courtland);
 3. Cover about 150 hectares or more, thereby excluding Fay Island, Little Mandeville Island, and Little Franks Tract—all thought to contain “very little farmable area, particularly on a per mile of levee basis” (Hopf, 2011, p. 269)
 4. Are outside the floodways of Yolo Bypass and of the Mokelumne River and Cosumnes River, where levees are restricted in height according to Hopf (2011, p. 266-268). This criterion excludes Liberty Island, Prospect Island, and McCormack-Williamson Tract.
- Islands and tracts thus included: Andrus Island, Bacon Island, Bethel Island, Big Break, Bouldin Island, Brack Tract, Bradford Island, Brannan Island, Canal Tract, Donlon Island, Empire Tract, Frank's Tract, Grand Island, Holland Tract, Jersey Island, Lower Jones Tract, Lower Roberts Island, Mandeville Island, McDonald Island, Medford Island, Mildred Island, Palm Tract, Quimby Island, Rindge Tract, Sherman Island, Staten Island, Terminous Tract, Twitchell Island, Tyler Island, Upper Jones Tract, Venice Island, Victoria Island, Webb Tract, and Woodward Island.

Compiler

The diagram was compiled by Brian Atwater as a member of the Delta Independent Science Board.

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